Minutes

Environmental Management Commission Meeting
Alabama Department of Environmental Management Building
1400 Coliseum Boulevard
Montgomery, Alabama 36110-2400
April 9, 2021

This is to certify that the Minutes contained herein are a true and accurate account of actions taken by the Alabama Environmental Management Commission on April 9, 2021.

Samuel L. Miller, Chair

Alabama Environmental Management Commission

Certified this 11th day of June 2021.

Minutes

Environmental Management Commission Meeting Alabama Department of Environmental Management Building 1400 Coliseum Boulevard Montgomery, Alabama 36110-2400 April 9, 2021

Convened: 11:00 a.m. Adjourned: 11:34 a.m.

Part A

Transcript Word Index

Part B

Attachment Index Attachment 1 Attachment 2 Attachment 3 Part A

1	ALADAMA ENTITO NIMENIDAL MANAGEMENID
1	ALABAMA ENVIRONMENTAL MANAGEMENT
2	COMMISSION MEETING
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11	ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT
12	Alabama Room
13	1400 Coliseum Boulevard
14	Montgomery, Alabama 36110-2400
15	April 9, 2021
16	11:00 a.m.
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21	
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23	
24	
25 T	Caken by: Victoria M. Castillo, ACCR No. 17

		,	
1	Page 2 APPEARANCES	1	Page 4 DR. MILLER: The minutes are
2		2	approved. Our next agenda item is there he
3	COMMISSION MEMBERS PRESENT:	3	is report from Mr. LeFleur, our Director.
4	H. Lanier Brown, II, Esq.	4	MR. LeFLEUR: I will remove my
5	John (Jay) H. Masingill, III	5	mask so you-all can understand me.
6	Kevin McKinstry	6	DR. MILLER: Well, the mandate
7	Mary J. Merritt	7	is over.
8	Samuel L. Miller, M.D., Chair	8	MR. LeFLEUR: The mandate is
9	Ruby L. Perry, D.V.M.	9	over today, and we're still working on
10	Thomas P. Walters, P.E., Vice Chair	10	separation but it's nice to have the mask off a
11		11	little bit.
12	ALSO PRESENT:	12	Well, good morning, all, and
13	Robert Tambling, AEMC Legal Counsel	13	welcome to those of you here for the fourth
14	Debi Thomas, AEMC Executive Assistant	14	meeting of the Alabama Environmental Management
15	Lance R. LeFleur, ADEM Director	15	Commission for FY 2021. The Department uses many
16		16	types of information to analyze and optimize our
17		17	performance. The information must be from
18		18	credible sources and must present a true
19		19	representation of the facts.
20		20	Today's report will identify some of
21		21	the independent objective sources of that
22		22	information and go into some detail with one of
23		23	those, the updated EPA compliance and enforcement
24		24	metrics, as we have done for a number of years.
25		25	Our analysis utilizes information from internal
			1
	Page 3		Page 5
1	(WHEREUPON proceedings began at	1	sources from independent State oversight
1 2	(WHEREUPON, proceedings began at	1 2	
2	11:00 a.m.)	2	entities and from EPA as the independent Federal
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		COMMISSION MEETING on 04/09/2021 Pages 65				
	-	Page 6		with MONA the ADDIN Greatel assessment	Page 8	
	1			with NOAA, the ADEM Coastal program.		
Ì	2	and land was in the past and what it looks like	2	EPA audits and reviews our		
	3	today. It covers ambient air quality and water	3	Hazardous Waste programs, looking at our RCRA		
	4	quality, impaired waterbodies, drinking water	4	inspection quality and the CERCLA assessments site investigations we do. Also, the Groundw		
	5	quality, and remediated contaminated land. It's	5		ater	
	6	a report card, if you will, on whether the	6	program and UST trust fund. It looks at our		
	7	environment in Alabama is actually improving.	7	Drinking Water State Revolving Fund and Clean	ı	
	8	This type of data is not generally	8	Water State Revolving Fund loan programs,		
	9	accessible for other states, so state-to-state	9	auditing their financial activities as well a auditing for compliance with regulations.	S	
1	10	comparisons are not feasible. I present this	10	Each year EPA and ADEM negotiate		
	11	"State of the Environment in Alabama" report	11	work plans tied to EPA funding of the program		
	12	periodically to you and anticipate the next	12		ıs	
	13	update to be at the June Commission meeting.	13	delegated to the Department. Annually, EPA		
-	14	Moving up to the State level, the	14	performs an analysis of whether the Air, Water		
-	15	Department regularly analyzes performance using	15	and Hazardous Waste program grant commitments		
	16	audits and operational reviews by various State	16	have been met. EPA periodically performs what are known as State Review Framework audits of		
ı	17	oversight bodies including the State Auditor, the	17			
	18	Examiner of Public Accounts, the State	18	Department. This type of audit covers the Ai Title V, NPDES, Drinking Water and Hazardous	.1.	
	19	Comptroller and the Department of Finance.	19	Waste programs. It provides narrative feedba	ak	
	20	When we look at Departmental	20	on various program elements individualized for		
	21	performance measures against the rest of the nation, natural questions to consider are: Is	22	each state, so national averages and	NL.	
	23	the quality of our permits comparable to the rest	23	state-to-state comparisons are not typically		
	24	of the nation? Are our inspections as	24	available.		
		comprehensive as other states? Are our	25	The SRF audit, the State Review		
		COMPTAINDING OF COMMITTEE STATE STAT				
	1	Page 7 inspectors identifying violations as they should?	1	Framework audit, examines data completeness, ac	Page 9	
		Are our labs finding what they're supposed to?	2	and timeliness, inspection coverage and quality		
	3		3	identification of violations, timely enforcement	-	
	4	Are we administering the various programs	4	penalty assessment, and return to compliance.		
	5	properly?	5	Our State Review Framework audit		
	6	In other words, who is looking over	6	report is available to the public on the		
	7	our shoulder to make sure we are not just	7	Department's website.		
	8	operating a sub par organization whose results	8	As you can see, there is extensive	e	
	9	are misleading? When comparing ourselves to the	9	internal and independent external oversight of		
	10	rest of the states, we rely on Federal oversight	10	the Department's activities. Altogether, the		
	11	of our programs and performance analyses from	11	Department has more than 70 different independent	ent	
	12	EPA.	12	audits and reviews of its activities. Some of		
	13	EPA performs regular targeted audits	13	those are every three years, some are every years	ar,	
	14	and reviews of ADEM Divisions and Branches	14	some are twice a year. Those audits and review	ws	
	15	including Air programs, such as our Clean Air Act	15	accurately tell us how we are doing. They sho	w	
	16	Title V, PSD and Asbestos programs. Also looking at	16	us where we can improve. And, with the except	ion	
	17	our inspection quality and performing Technical	17	of our extensive internal audit program, other		
	18	Systems audits of our ambient air monitoring in	18	states have similar independent audits and		
	19	Field Operations.	19	reviews so there is every reason to have		
	20	EPA audits our Water program	20	confidence that the comparative metrics genera	ted	
	21	including NPDES permit quality and inspection	21	from them that we review with you are accurate		
	22	quality, Public Drinking Water Systems	22	and valid.		
	23	supervision and enforcement, our Drinking Water	23	That brings us to the EPA-generat	ed	
	24	internal and external laboratory certification	24	Compliance and Enforcement metrics we will be		
	1 00		0.0	consideration to Jan Danillo the control of		

25 examining today. Analyzing the rates of

25 through our Field Operations Division and, along

3

Page 10

1 compliance with permits and the rate of necessary

2 enforcement actions for our regulated industries

3 in Alabama compared to the rest of the nation is

4 an important way we measure our performance.

This EPA-provided analysis examines

6 the Air, NPDES, Drinking Water and Hazardous

7 Waste programs. The tool uses standard

8 quantifiable metrics that allow for

9 state-to-state comparisons and the development of

10 national averages.

As you may recall from years past, 11

12 the format for reviewing each program's metrics

13 is to look at the size and composition of the

14 universe of regulated facilities, then to compare

15 the rate of inspections, informal enforcement

16 actions and, significant non-compliance compared

17 to the rest of the nation. This format was

18 chosen to highlight that our objective is for the

19 regulated facilities to comply with the

20 requirements of the environmental permits and

21 regulations issued by the Department. By looking

22 at non-compliance metrics, we are in effect

23 looking at compliance.

When we speak of compliance and 24

25 enforcement, we are referring to compliance with

Page 11

- 1 permits developed by the Department in accord 2 with carefully developed environmental standards
- 3 and enforcement actions when conditions in those
- 4 permits are not met.

Now to the dashboard slides that

6 analyze compliance with, and enforcement of,

7 environmental permit requirements.

First, we will look at the size of

9 the regulated universe for each of the four

10 program areas.

In Alabama, two local air programs 11

12 were grandfathered as stand-alone entities when 13 the Clean Air Act became law in 1970. They

14 operate independently of the ADEM State program,

15 although ADEM does provide substantial technical

16 and other assistance to them. Recent upgrades to

17 the EPA database now allow us to analyze the

18 activities of ADEM independent of the local

19 programs' activities.

The universe of regulated Air

21 facilities under the ADEM program is down from

22 627 to 539 between 2012 and 2020, about a 14

23 percent drop. The decline is primarily the

24 result of some major sources closing over the

25 years and other facilities reducing their

Page 12

emissions to the point they are no longer in the

universe of federally reportable facilities.

In the Water media, you can see the

number of regulated facilities dropped between

2012 and 2013 and has been generally steady since

6 then at about 9,000. The decline is the result

7 of EPA counting the facility once when it was

subject to a permit by rule and a second time

when it transitioned to the new general permit

during 2012. This artificially inflated the 2012

11 number.

12

In Drinking Water, the universe has

13 been very steady at around 580 facilities. This

is a relatively small number of facilities. In

the case of drinking water, the smaller number of

facilities that are of larger size is beneficial

because larger facilities have better access to

management and other resources.

The universe of Hazardous Waste

20 facilities increased from about 4,900 to nearly

5.500 in the period from 2012 to 2019 and

22 remained stable between 2019 and 2020. The

23 increase through 2019 is attributable in large

24 part to a national enforcement settlement

25 agreement that caused pharmacies and other retail

Page 13

1 facilities selling pharmaceuticals to report as 2 hazardous waste generators.

Next is inspections. As has often 3

4 been repeated in my reports to you, the

5 Department relies on inspections as the most

6 significant tool to obtain compliance with

environmental permits and requirements in

8 Alabama. Independent research supports this

9 concept, as will upcoming data showing our

10 results.

The following graphs will show 11

12 inspection rates for each of the four media. The

13 different programs have different names for the

14 inspection activities such as Full Compliance

15 Evaluation or Facilities Inspected or Site Visits

16 or Inspection Coverage due to the slightly

17 different terminology used in the various Federal

enabling statutes. 18

19 The graphs will use the term

20 "inspections" for all media. There will be one

inspection graph for each media showing the 21

22 inspection rate for all regulated facilities. A

23 second inspection graph will show the inspection

rate for the largest regulated facilities in the

25 media, except for Drinking Water. The large

Pages 14..17

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Page 14

- 1 facilities are the ones that typically have the
- 2 greatest potential for adverse impact on the
- 3 environment and are therefore important to look
- 4 at closely. Data on the inspection of the largest
- 5 facilities in the Drinking Water media is not
- 6 broken out in reports submitted to EPA so there
- 7 will be no second inspection graph for Drinking
- 8 Water.
- 9 Here in Alabama and throughout the
- 10 nation, inspections is the area most affected by
- 11 COVID-19. Since inspections often require close
- 12 interpersonal contact in the field, the number of
- 13 inspections declined in 2020. You will see that
- 14 decline in both our state numbers and national
- 15 averages.

1

- 16 The blue bars represent the
- 17 inspection rate of all facilities during the last
- 18 nine years for the Department's Air program. The
- 19 dashed red line represents the average inspection
- 20 rate for the nation. The state and national
- 21 averages dipped in 2020. As you can see, Alabama
- 22 continues to have an inspection rate that is
- 23 about three times the national average and, with
- 24 the exception of 2020, shows a fairly flat trend
- 25 slightly over 98 percent.

- Page 16 1 bars for the Hazardous Waste program show a rate
- for all inspections that is two to three times
- the national average. During 2020, the
- inspection rate did not drop off proportionately
- 5 to the same degree as the rest of the nation.
- For Treatment, Storage and Disposal,
- 7 abbreviated TSD, facilities and Large Quantity
- 8 Generators in Hazardous Waste, the inspection
- rate has been trending higher in recent years and
- is about twice the national average. Both the
- Hazardous Waste inspection graphs reflect the 11
- increased emphasis on inspections to address our
- higher than desired instances of Significant
- 14 Non-Compliance.
- 15 The enforcement group of graphs
- highlights the second most important element,
- after inspections, in our strategy to achieve
- compliance. It's been our strategy to utilize
- education, including informal enforcement, to
- obtain a higher level of compliance. Research
- has shown that inspections and technical
- assistance, which is education, are the biggest
- 23 contributors to compliance.
 - Most violations are not intentional.
- 25 They are many times the result of either not

Page 15

- Looking at just the largest 2 regulated facilities in Air, there is a similar
- 3 pattern of inspections in recent years, with the
- 4 exception of 2020, at about 100 percent, which is
- 5 again about three times the national average.
- 6 The green bars for the Water program
- 7 consistently show an inspection rate for all
- 8 facilities that is about two and a half times 9 better than the national average shown by the red
- 10 dashed line. As you can see, there has been a
- 11 favorable trend over the years.
- 12 For the largest regulated facilities
- 13 in Water, the inspection rate has been trending
- 14 higher in recent years and is consistently higher
- 15 than the national average.
- 16 The orange bars for the Drinking
- 17 Water program show an inspection rate for all
- 18 regulated facilities that is typically about
- 19 three times the national average shown by the red
- 20 dashed line. As noted a moment ago, Drinking
- 21 Water data for large facilities only is not
- 22 available; however, with an inspection rate of
- 23 nearly 100 percent of all facilities, the largest
- 24 systems are being inspected at a high rate also.
- 25 Closing out inspections, the brown

- 1 knowing what is required under the permits,
- 2 accidents, or mistakes. Informal enforcement is
- 3 one form of education that helps avoid those
- situations. Additionally, penalties and formal
- enforcement actions typically require five to ten
- times the resources of informal enforcement
- actions so utilizing a higher percentage of
- 8 informal actions uses resources more effectively.
- EPA enforcement data was used to
- 10 create the following graphs showing the
- relationship between informal and formal
- enforcement actions.
- 13 In this Air program graph, the blue
 - columns represent the percentage of all enforcement
- actions that are informal and the dashed red line
- represents the average percentage for the nation.
- As you can see, ADEM consistently has a higher
- rate of informal enforcement. The slowly rising
- national trend line seems to indicate the rest of
- the nation is seeing the benefits of increased
- 21 informal enforcement.
- In the Water program, the percentage 23 of informal actions is again considerably higher
- 24 than the national average represented by the red
- 25 dashed line. Both trend lines are essentially

22

Pages 18..21

1	Page 18 flat, ours being at about 95 percent and the rest	1	Page 20 Non-Compliance, when we want to be below the
2	of the nation being at about 80 percent.	2	national average.
3	The trend for our Drinking Water	3	The Hazardous Waste program
4	program is increasing informal enforcement at a	4	primarily focuses on managing hazardous waste
5	rate above the dashed red line representing the	5	handling sites, overseeing measures to prevent
6	national average that is also increasing.	6	new hazardous material releases, and remediating
7	Hazardous Waste, like the other ADEM	7	past hazardous material releases. For decades,
8	programs, shows a high rate of informal	8	we have had no substantial new hazardous waste
9	enforcement that yields high levels of	9	sites created in Alabama and many legacy sites
10	compliance. This program has employed a rate of	10	have been cleaned up. However, in the Hazardous
11	informal enforcement that is similar to that of	11	Waste program incidents of non-compliance
12	the other ADEM programs and is higher than the	12	classified as significant do occur. They
13	national average. We will be applying an	13	typically involve exceeding the maximum number of
14	increased emphasis on informal enforcement and	14	days a hazardous waste can be stored at a
15	other forms of education that we expect will	15	location and/or repeated occurrences of minor
16	further enhance the compliance rates in our	16	violations such as poor recordkeeping and
17	Hazardous Waste program.	17	labeling.
18	This final group of slides will look	18	At a rate of nine percent, this
19	at the rates of Significant Non-Compliance,	19	graph represents eleven facilities in Significant
20	commonly referred to as SNC. These are the ones	20	Non-Compliance out of a universe of 120 major
21	that potentially can adversely affect human	21	facilities inspected. Importantly, none of the
22	health or the environment. The objective of all	22	SNCs in Alabama have been found to result in harm
23	environmental programs is to have a low	23	to human health or the environment. In order to
24	non-compliance rate, which is synonymous with a	24	reduce the hazardous waste SNC rate in the
25	high compliance rate. This group of slides is	25	future, we are implementing a stepped-up,
	Page 19		Page 21
1	where we see if our strategy of high rates of	1	targeted education program, including video
2	inspections and informal enforcement is showing	2	format instruction, on the most common violations
3	results.	3	and how to avoid them. The program will also
4	Beginning with Air, the blue bars	4	involve one-on-one training sessions with the
5	represent the percentage of inspections that	5	Treatment, Storage and Disposal facilities, which
6	result in Significant Non-Compliance finding for	6	are the largest hazardous waste handlers, as well
7	Alabama facilities and the dashed red line	7	as joint sessions with their downstream
8	represents the national average. The SNC rate	8	customers that represent the next largest
9	for Alabama is consistently below the national	9	handlers. We will continue to address all
10	average and is generally trending steady at one	10	violations with appropriate enforcement action.
11	to one and a half percent.	11	Okay. To summarize, the number of
12	The Water program has a SNC rate for	12	regulated facilities in Alabama is generally
13	inspections conducted at the lowest level in the	13	steady with some variation by media. High
14	last nine years. The rate is about one-third the	14	inspection rates are being implemented across all
15	national average and continues to trend	15	programs. The Department emphasizes informal
16	favorable.	16	enforcement, which is a form of education.
17	At one percent, the Drinking Water	17	Alabama has low rates of Significant
18	program continues to have a SNC rate that is	18	Non-Compliance compared to the rest of the nation

20 dashed line.

21

19 about one-third the national average, the red

22 did not beat the national average. As you can

24 the national average in the percentage of

25 inspections showing incidents of Significant

23 see, in the Hazardous Waste program we are above

Now, this is the one area where we

19 in our Air, Water and Drinking Water programs.

20 An enhanced inspection and instructional program

21 for the facilities covered by the Hazardous Waste

23 of Significant Non-Compliance. And, overall, the

24 Department outperforms the rest of the nation in 25 compliance and enforcement with long-term trends

22 program is being implemented to reduce the rate

	COMMISSION MEETING on 04/09/2021 Pages 2225				
	Page 22		Page 24		
2	in key metrics that are generally favorable. These metrics are consistent with		fill material deposited in the area many years		
3	the trends in non-statistical environmental	2	ago in an attempt to mitigate flooding. Other		
4	quality measures over many years highlighted in	3	approaches to addressing the contamination would		
5	my periodic reports on the "State of the	5	have delayed the progress by years, if not decades. ADEM endorses the approach being		
6	Environment in Alabama." They are also	6	utilized by EPA.		
7	consistent with EPA, regulated industry, and	7	In closing, please note April 22nd		
8	independent research groups' findings that	8			
9	Alabama is one of the top environmental	9	1970. ADEM has posted a series of videos on our		
10	performers in the nation.	10	YouTube channel and our website and made them		
11	While the state overall has an	11	available to teachers throughout Alabama as a		
12	enviable environmental record, there are serious	12	tool to educate students and others about		
13	environmental issues occasionally that can and do	13	protecting our State's wonderful environment. We		
14	cause great concern in local communities.	14	also use this outreach as a recruiting tool.		
15	Typically, each year there are several. This	15	But, anyway, that concludes today's		
16	year significant concerns with coal ash, per- and	16	report. I would be pleased to answer any		
17	polyfluoroalkyl substances and the application of	17	questions you may have.		
18	certain byproduct materials have been expressed	18	DR. MILLER: Any questions?		
19	by citizens. We address these in regulatory	19	(No response.)		
20	programs and enforcement actions and cover them	20	DR. MILLER: Thank you,		
21	in my reports to you and in news releases.	21	Mr. Director.		
22	Next, in keeping with the	22	MR. LeFLEUR: Thank you.		
23	Department's commitment to encourage our	23	DR. MILLER: The Chairman's		
24	personnel to continue their professional	24	report, we have been extremely well informed by		
25	development, I am pleased to recognize Skyler	25	the Department and we appreciate Robert and		
	Page 23	-	Page 25		
1	Sanderson in our Air Division who has completed	1	Debi and the Director for keeping us that way		
2	the rigorous process to earn the designation of	2	but I'd also like to recognize Laura Cranage who		
3	Professional Engineer. He is unable to join us today. That's his picture up there. But,	3	sends us every day the media releases and keeps		
5	Skyler, we are a stronger organization because of	5	us up to date on appointments, et cetera. And we		
6	your work. Job well done and we appreciate your	6	appreciate her hard work, too. Next item is item 4, consideration		
7	work.	7	of adoption of the Proposed Amendment to ADEM		
8	On a different topic, I'm pleased to	8	Administrative Code 335-7, Water Supply Program		
9	report on EPA's progress in cleaning up soil	9	Regulations.		
10	contamination in the North Birmingham area. All	10	I'd like to call on the Department.		
11	but a very few of the more than 2,000 individual	11	Thank you.		
12	sites in the area have been tested for	12	MR. KITCHENS: Good morning,		
13	contamination. About one-third have shown	13	Commissioners. I'm Jeffery Kitchens, Chief of		
14	contamination at a level warranting removal of a	14	the Water Division. For your consideration today		
15	layer of soil. More than 80 percent of those	15	is a proposed new chapter of the ADEM		
16	contaminated sites have been cleaned up. The	16	Administrative Code Rule 335-7-13 titled		
17	cleanup will be complete in about two years.	17	Laboratory Certification. The new chapter will		
18	This is good news for the residents	18	codify requirements for laboratories that wish to		
19	of the Collegeville, Fairmont and Harriman Park	19	analyze drinking water in Alabama. This will		
20	areas near 35th Avenue in Birmingham. They now	20	formalize the procedures that have been in use by		
21	can gain the peace of mind they have sought	21	the Department for many years in order to		
22	for so long.	22	maintain primacy from EPA for the Public Water		
23	EPA progress confirms that the	23	System Supervision Program.		
24	removal action is the most efficient and	24	Notice of this rulemaking was		
25	effective method for addressing the contaminated	25	published on January 24th, 2021, and a public		

25 effective method for addressing the contaminated 25 published on January 24th, 2021, and a public

Pages 26..29

	D 26		D 00
1	Page 26 hearing was held on March 11th, 2021. No	1	Page 28 (All Commissioners raise their
2	comments were received during the public comment	2	right hand.)
3	period or the public hearing.	3	DR. MILLER: Looks like we have
4	We respectfully ask for your	4	unanimous consent. Thank you-all for being here.
5	favorable consideration of the proposed rule.	5	(Proceedings concluded at
6	And I would be happy to answer any questions that	6	11:34 a.m.)
7	you may have.	7	***********
8	DR. MILLER: Are there any	8	
9	questions from the Department?	9	
10	(No response.)	10	
11	DR. MILLER: All right. I will	11	
12	entertain a motion to accept these rule changes	12	
13	as proposed.	13	
14	MR. WALTERS: I move to adopt	14	
15	the proposed amendments.	15	
16	DR. MILLER: Do I hear a second?	16	
17	MS. MERRITT: Second.	17	
18	DR. MILLER: I think I heard a	18	
19	second.	19	
20	Any further discussion?	20	
21	(No response.)	21	
22	DR. MILLER: All right. I will	22	
23	call for the question. All in favor, signify by	23	
24	raising your right hand.	24	
25	(All Commissioners raise their	25	
	,		
	Page 27		Page 29
1 7	right hand \	1	STATE OF ALABAMA
1 2	right hand.)	1 2	STATE OF ALABAMA) COUNTY OF ELMORE)
2	DR. MILLER: All opposed, same	2	STATE OF ALABAMA) COUNTY OF ELMORE)
2	DR. MILLLER: All opposed, same sign.	2	
2 3 4	DR. MILLER: All opposed, same sign. (No response.)	2 3 4	COUNTY OF ELMORE)
2 3 4 5	DR. MILLER: All opposed, same sign. (No response.) DR. MILLER: Motion carries.	2 3 4 5	COUNTY OF ELMORE) I hereby certify that the above
2 3 4 5 6	DR. MILLER: All opposed, same sign. (No response.) DR. MILLER: Motion carries. Thank you.	2 3 4 5	COUNTY OF ELMORE) I hereby certify that the above proceedings were taken down by me and transcribed
2 3 4 5 6 7	DR. MILLER: All opposed, same sign. (No response.) DR. MILLER: Motion carries. Thank you. Is there any other business which we	2 3 4 5	COUNTY OF ELMORE) I hereby certify that the above proceedings were taken down by me and transcribed by me using computer-aided transcription and that
2 3 4 5 6 7 8	DR. MILLER: All opposed, same sign. (No response.) DR. MILLER: Motion carries. Thank you. Is there any other business which we need to bring before the Commission today?	2 3 4 5 6 7 8	I hereby certify that the above proceedings were taken down by me and transcribed by me using computer-aided transcription and that the above is a true and accurate transcript of
2 3 4 5 6 7 8 9	DR. MILLER: All opposed, same sign. (No response.) DR. MILLER: Motion carries. Thank you. Is there any other business which we need to bring before the Commission today? (No response.)	2 3 4 5 6 7 8	I hereby certify that the above proceedings were taken down by me and transcribed by me using computer-aided transcription and that the above is a true and accurate transcript of said proceedings taken down by me and transcribed
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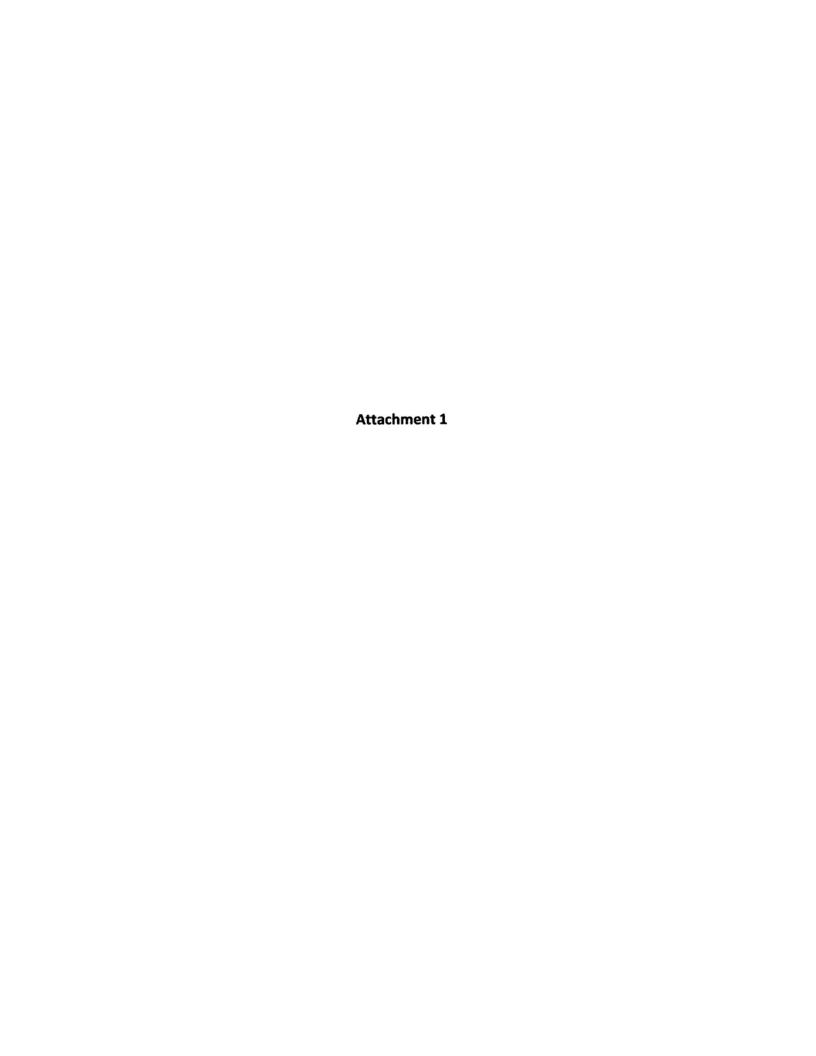


Attachment Index

Attachment 1 Agenda

Attachment 2 Director's Slides (Agenda Item 3)

Attachment 3 Resolution adopting amendments to ADEM Administrative Code 335-7, Water Supply Program Regulations, and Attachment A, Final Rules (Agenda Item 4)



AGENDA*

MEETING OF THE

ALABAMA ENVIRONMENTAL MANAGEMENT COMMISSION

DATE: April 9, 2021 TIME: 11:00 a.m.

LOCATION: Alabama Department of Environmental Management (ADEM) Building

Alabama Room (Main Conference Room)

1400 Coliseum Boulevard

Montgomery, Alabama 36110-2400

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2.	Report from the ADEM Director	2		
3.	Report from the Commission Chair	2		
4.	Consideration of proposed amendments to ADEM Administrative Code Division 335-7, Water Supply Program Regulations	2		
5.	Other business	2		
6.	Future business session	2		
PUBLIC	C COMMENT PERIOD	2		
Brief s	Brief statements by members of the public registered to speak			

** The Minutes for this meeting will be available on the ADEM website under Environmental Management Commission

^{*} The Agenda for this meeting will be available on the ADEM website, www.adem.alabama.gov, under Environmental Management Commission

- CONSIDERATION OF MINUTES OF MEETING HELD ON FEBRUARY 12, 2021
- 2. REPORT FROM THE ADEM DIRECTOR
- REPORT FROM THE COMMISSION CHAIR
- 4. <u>CONSIDERATION OF PROPOSED AMENDMENTS TO ADEM ADMINISTRATIVE CODE DIVISION</u>
 335-7, WATER SUPPLY PROGRAM REGULATIONS

The Commission will consider proposed amendments to ADEM Administrative Code Division 335-7, Water Supply Program Regulations. Revisions add Chapter 335-7-13, Laboratory Certifications, to establish rules for laboratories that analyze drinking water for public water systems. The Department held a public hearing on the proposed amendments on March 11, 2021.

- 5. OTHER BUSINESS
- FUTURE BUSINESS SESSION

PUBLIC COMMENT PERIOD

BRIEF STATEMENTS BY MEMBERS OF THE PUBLIC REGISTERED TO SPEAK

Members of the public that wish to make a brief statement at a Commission meeting may do so by first signing in on a register maintained by the Commission office prior to each regularly scheduled meeting. The register will close ten minutes prior to convening each meeting of the Commission. Following completion of all agenda items, the Commission Chair will call on members of the public wishing to make a statement in the order their names appear on the register. Speakers are encouraged to limit their statement to matters that directly relate to the Commission's functions. Speakers will be asked to observe a three minute time limit. While an effort will be made to hear all members of the public signed on the register, the Commission may place reasonable limitations on the number of speakers to be heard. (Guideline 11, Guidelines for Public Comment).

The Guidelines for Public Comment are used in the application of ADEM Administrative Code 335-2, Environmental Management Commission Regulations, Rule 335-2-3-.05, Agenda and Public Participation. The Guidelines for Public Comment serve to educate and inform the public as to how the Commission interprets and intends to apply the Rule. The revised Rule 335-2-3-.05 was effective October 7, 2016.



Internally-Sourced Information

- Internal audits (30) Office of Environmental Quality
- Strategic & Operating Plans Performance
- Trends in State of Alabama Environment
 - Ambient Air Quality (NAAQS) & Water Quality
 - Impaired water bodies CWA 303(d) list
 - Drinking Water Quality SDWA
 - Remediated contaminated land RCRA

Alabama Department Of Environmental Management

State-Sourced Information

- · Alabama State Auditor
- Alabama Examiner of Public Accounts
- · Alabama State Comptroller
- · Alabama Department of Finance

Questions

- Are permits high quality and protective?
- · Are inspections comprehensive?
- Are inspectors competent?
- · Are our labs functioning properly?
- · Are we administering proper enforcement?
- Are programs administered properly?

Alabama Department Of Environmental Management

Federally-Sourced Information

- EPA Air audits / reviews:
 - Title V, PSD, Asbestos programs
 - Inspection quality and lab monitoring (FOD)
- EPA Water & Drinking Water audits/reviews:
 - NPDES permit & inspection quality
 - Drinking Water Systems supervision & enforce
 - Drinking Water lab certifications (FOD)
 - Coastal program (FOD)

Federally-Sourced Information

- EPA Hazardous Waste audits & reviews:
 - RCRA inspection quality & CERCLA (PA & SI)
 - Groundwater program & UST Trust fund
- EPA Revolving Funds audits:
 - Drinking Water & Clean Water financial
 - Drinking Water & Clean Water programs compliance

Alabama Department Of Environmental Management

Federally-Sourced Information

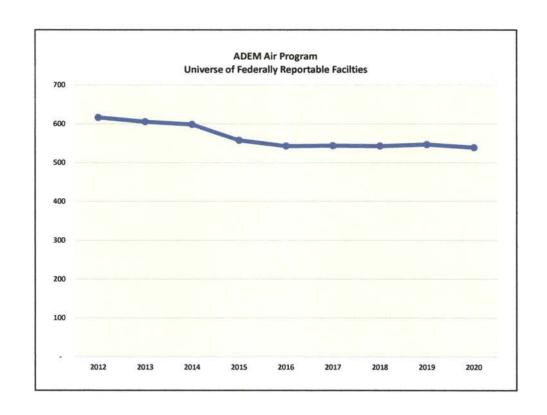
- EPA grant commitments analysis
- EPA State Review Framework audits:
 - Data completeness, accuracy, timeliness
 - Inspection coverage & quality
 - Identify violations, timely enforcement, penalty assessment, return to compliance

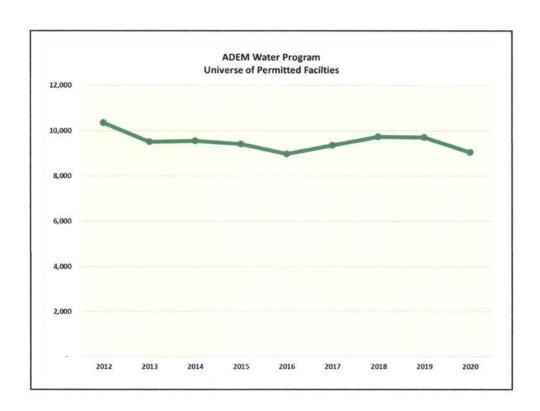
EPA Compliance and **Enforcement Metrics**

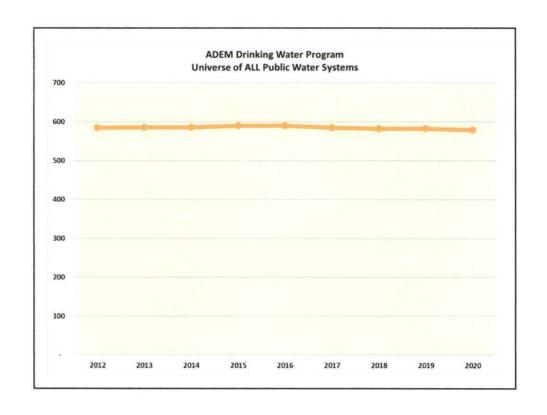


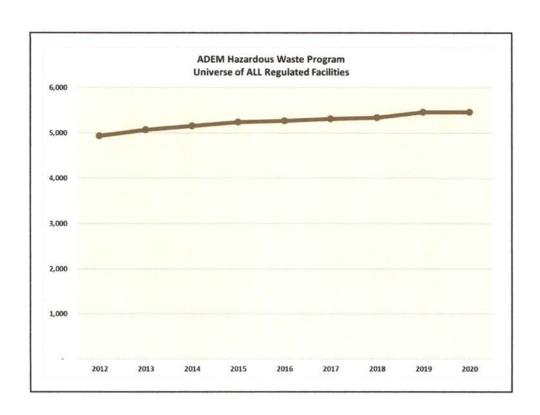
Alabama Department Of Environmental Management

SIZE OF UNIVERSE

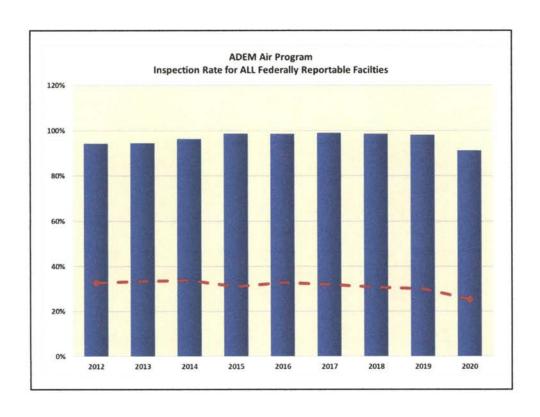


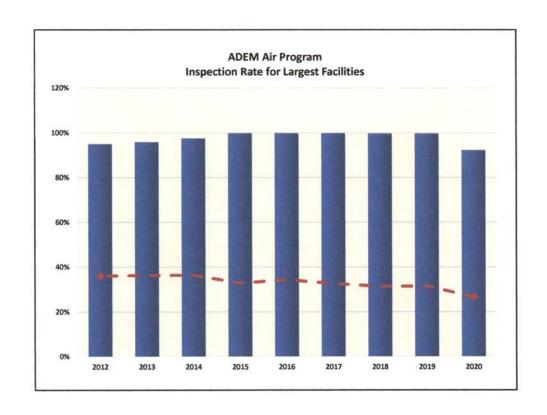


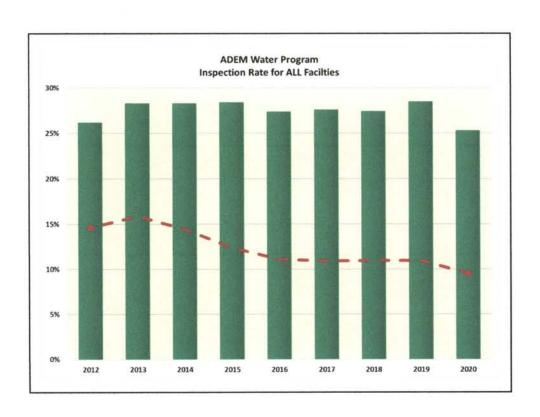


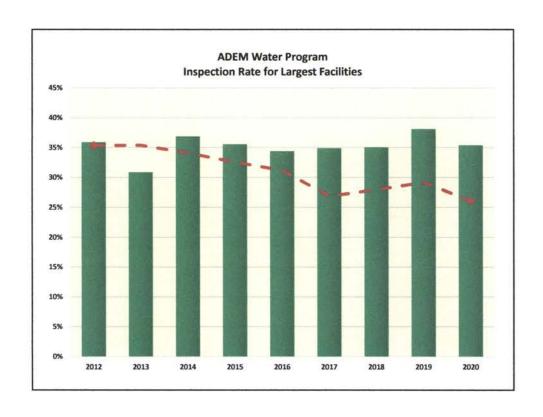


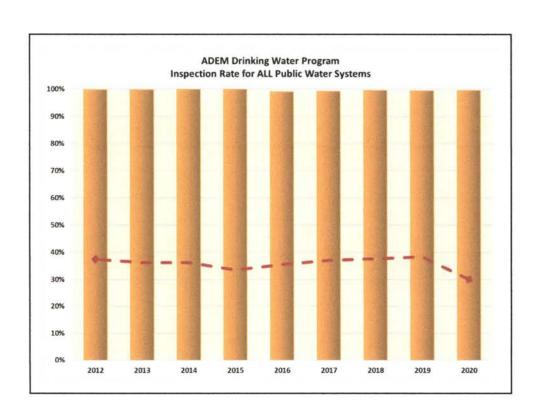
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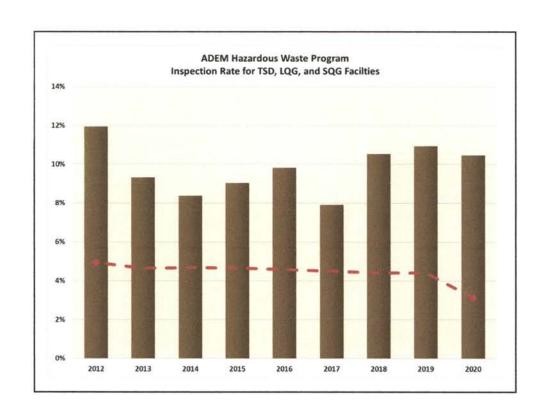


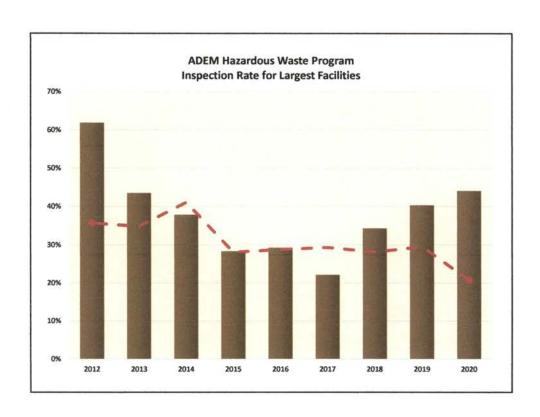




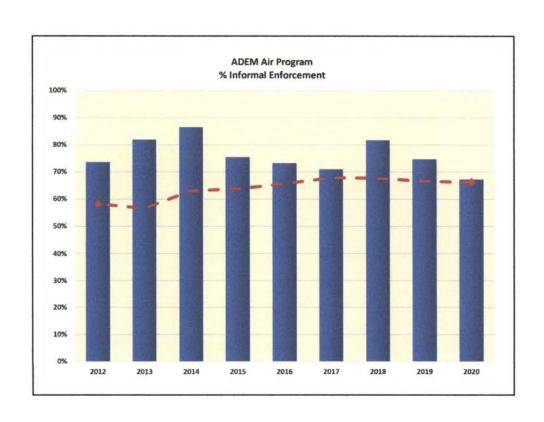


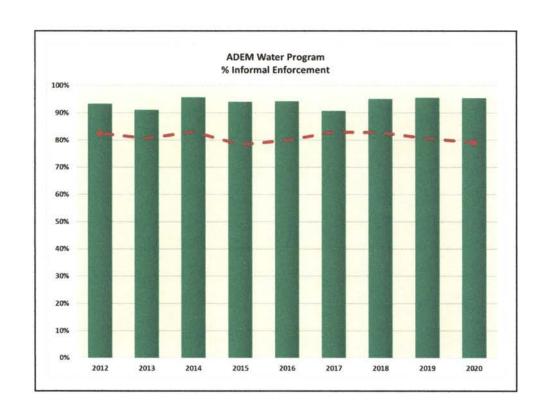


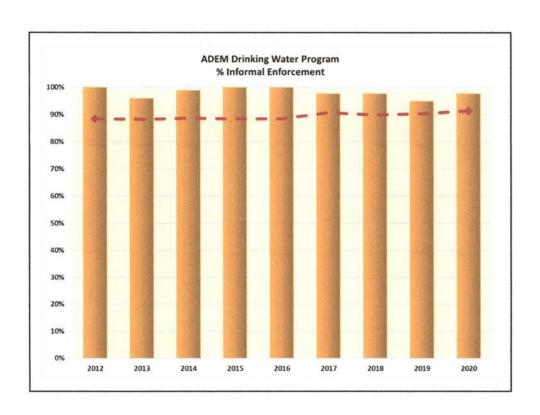


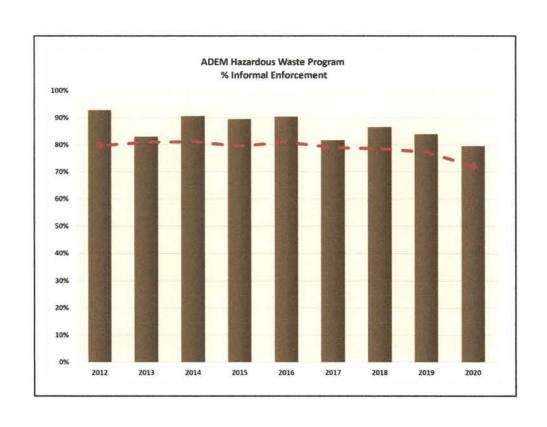


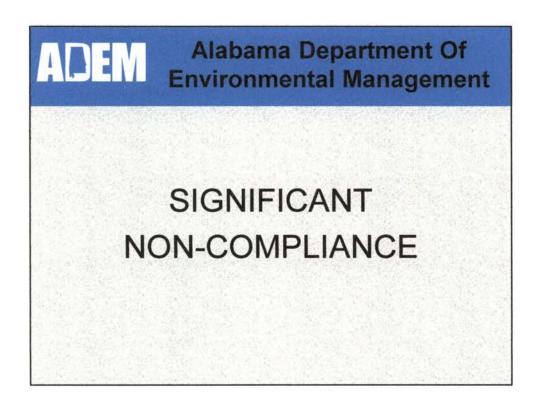
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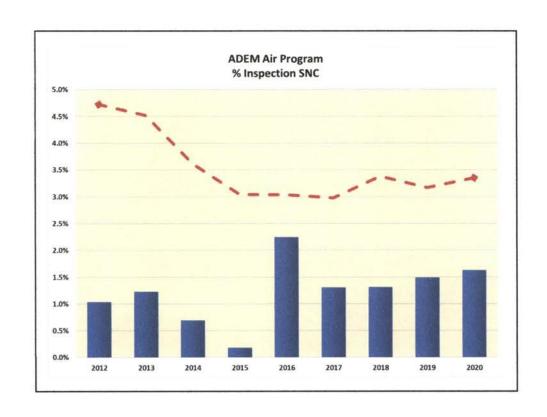


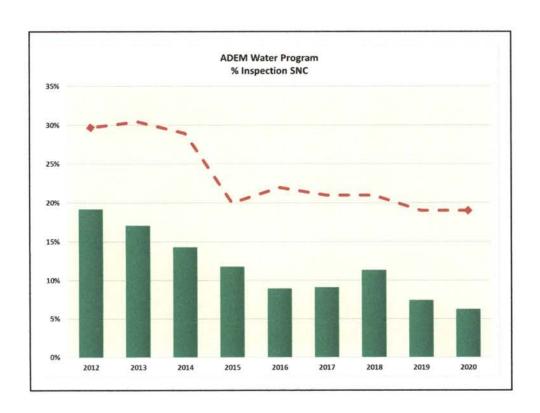


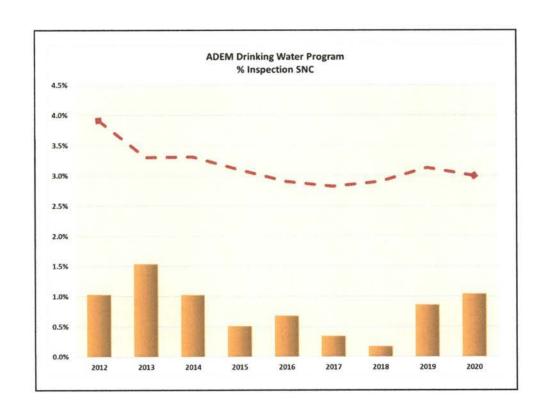


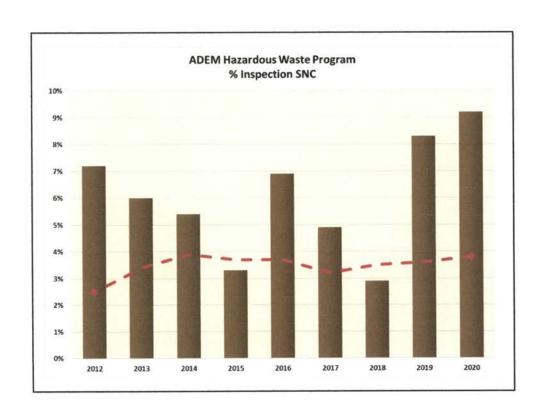












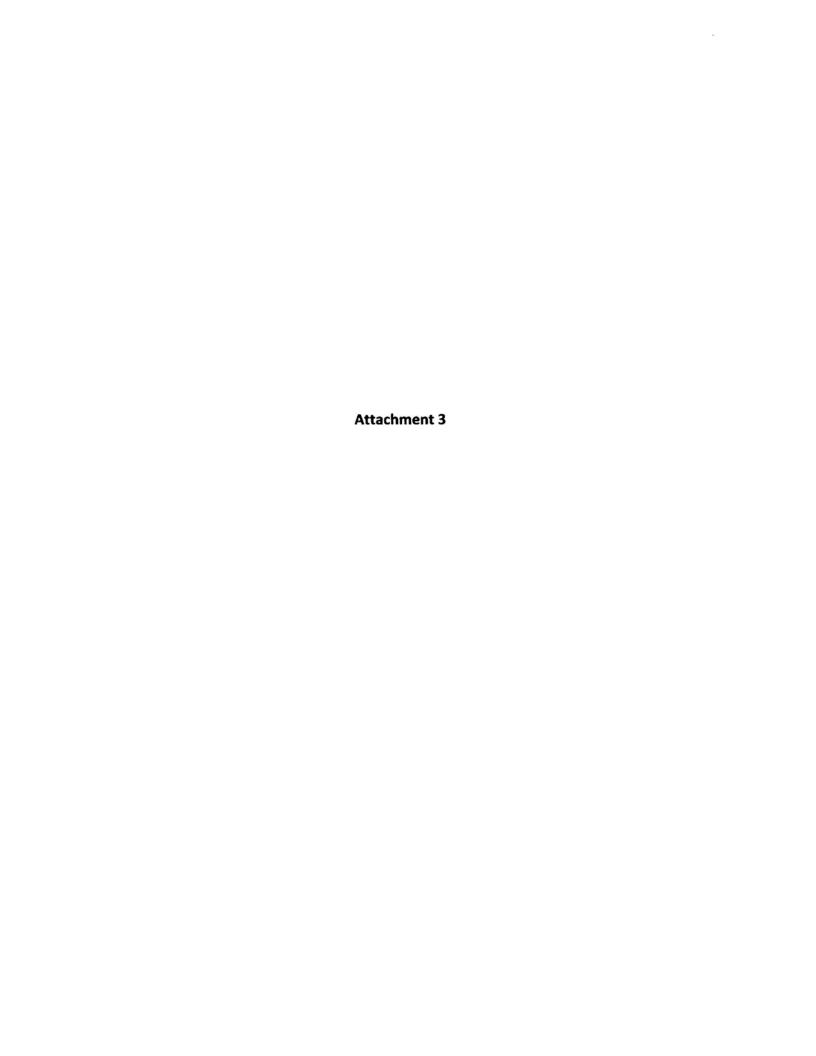
Alabama Department Of Environmental Management

Summary

- Regulated Universe Steady to Growing
- · High Rates of Inspections
- High Rates of Informal Enforce (Education)
- · Low Rates of Serious Non-Compliance for Air, Water, Drinking Water
- Program to Reduce Hazardous SNCs
- Overall Out-perform Nation & Favorable **Trends**

SKYLER SANDERSON AIR





ENVIRONMENTAL MANAGEMENT COMMISSION RESOLUTION

WHEREAS, the Alabama Department of Environmental Management gave notice of a public hearing on the proposed revisions to ADEM Admin. Code 335-7 of the Department's Water Division – Water Supply Program Rules in accordance with <u>Ala. Code</u> § 22-22A-8 (2006 Rplc. Vol.) and <u>Ala. Code</u> § 41-22-4 (2000 Rplc. Vol.); and

WHEREAS, a public hearing was held before a representative of the Alabama Department of Environmental Management designated by the Environmental Management Commission for the purpose of receiving data, views and arguments on the amendment of such proposed rules; and

WHEREAS, the Alabama Department of Environmental Management has reviewed the oral and written submissions introduced into the hearing record, and has prepared a concise statement of the principal reasons for and against the adoption of the proposed rules incorporating therein its reasons for the adoption of certain revisions to the proposed rules in response to oral and written submissions, such revisions, where appropriate, having been incorporated into the proposed rules attached hereto; and

WHEREAS, the Environmental Management Commission has considered fully all oral and written submissions respecting the proposed amendments and the Reconciliation Statement prepared by the Alabama Department of Environmental Management.

NOW THEREFORE, pursuant to <u>Ala. Code</u>. §§ 22-22A-5, 22-22A-6, 22-22A-8 (2006 Rplc. Vol.), and <u>Ala. Code</u>. § 41-22-5 (2000 Rplc. Vol.), as duly appointed members of the Environmental Management Commission, we do hereby adopt and promulgate these revisions to division 335-7 [335-7-13;Laboratory Certification (New)] of the Department's Water Division – Water Supply Program rules, administrative code attached hereto, to become effective forty-five days, unless otherwise indicated, after filing with the Alabama Legislative Services Agency.

ENVIRONMENTAL MANAGEMENT COMMISSION RESOLUTION

ADEM Admin. Code division 335-7 - Water Supply Program

IN WITNESS WHEREOF, we have affixed our signatures below on this 9th day of April 2021.

APPROVED:	Many Menitt Many Menitt Solvery Solve
ABSTAINED:	This is to certify that this Resolution is a true and accurate account of the actions taken by the Environmental Management Commission on this 9th day of April 2021. Samuel L. Miller, Chair Environmental Management Commission Certified this 9th day of April 2021

ALABAMA DEPARTMENT OF ENVIRONMENTAL MANAGEMENT WATER DIVISION - WATER SUPPLY PROGRAM

CHAPTER 335-7-13 LABORATORY CERTIFICATION

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335-7-1312	Special Requirements

335-7-13-.01 Purpose. This chapter provides the mechanism to assure the validity and quality of the data being generated to determine compliance with the requirements of this division.

Author: Aubrey H. White III, James M. Arnold.

Statutory Authority: Code of Alabama 1975, §§ 22-23-49. History: Filed: April 30, 2021; Effective: June 14, 2021.

335-7-13-.02 Applicability. This chapter applies to any laboratory performing Department-required analyses to determine the quality of drinking water.

Author: Aubrey H. White III, James M. Arnold.

- **335-7-13-.03 <u>Definitions.</u>** The following words and phrases, unless a different meaning is plainly required by the context, shall have the following meaning:
- (1) <u>Analytical Method</u> "method" number assigned by EPA that describes the proper process for obtaining accurate and repeatable analyte concentration results.
- (2) <u>Certificate</u> the document issued by the Department showing those drinking water parameters and the EPA-approved Drinking Water method for

which a laboratory has received certification, and the type of certification. The certificate remains the property of the Department and must be surrendered at its direction.

- (3) <u>Certification</u> a declaration by the Department that a laboratory has been evaluated under the State Drinking Water Laboratory Certification Program and found acceptable to analyze specified parameters.
- (4) <u>Certification Authority</u> (CA) the agency in a state, or EPA, which certifies drinking water laboratories. In the state of Alabama, the CA for Drinking Water laboratories is the Department.
- (5) <u>Certified</u> <u>Laboratory</u> a laboratory that meets the regulatory performance criteria and any other requirements for the drinking water parameters and methods listed on the certificate.
- (6) <u>Corrective Action Plan</u> report submitted by a laboratory detailing steps it must take to satisfactorily correct deficiencies either found during an audit or that caused an unsatisfactory result on a performance evaluation (PE) sample and prevents their reoccurrence.
- (7) <u>Department</u> the Alabama Department of Environmental Management.
 - (8) <u>EPA</u> the United States Environmental Protection Agency.
- (9) <u>EPA Manual for the Certification of Laboratories Analyzing Drinking Water</u> the latest edition and any addendums, which describes criteria and procedures that EPA uses in evaluating laboratories for certification.
- (10) <u>Interim Certification</u> a laboratory that is granted certification when it is impossible or unnecessary to perform an on-site audit.
- (11) <u>Not Certified</u> a laboratory, which possesses deficiencies, and the Department has determined cannot consistently produce valid data.
- (12) On-site Audit an inspection of a drinking water laboratory that seeks to be certified or plans to continue certified status. This inspection will include an evaluation of their facility, instrumentation, sample analysis processes, quality assurance manual/system, and personnel training and capabilities.
- (13) On-site Auditor a person approved by the CA and/or EPA to conduct an on-site audit.
- (14) <u>Parameter</u> a drinking water analyte for which a laboratory is seeking certification.
- (15) <u>Performance Evaluation (PE) Sample</u> an annual (or more frequent if required by the method) sample received from an American National Standards Institute (ANSI)-certified PE vendor that is analyzed by the laboratory. The

laboratory results are compared to the known value by the certified PE vendor, and determined to be either acceptable or unacceptable.

- (16) <u>Provisionally Certified</u> a laboratory that has deficiencies but demonstrates its ability to consistently produce valid data within the acceptance limits specified in the National Primary Drinking Water Regulations (NPDWR) and within the requirements of their certification authority.
- (17) Reciprocity a type of certification that is issued by the Department to out of state laboratories that hold equivalent certification issued by EPA or EPA-approved state programs.

Author: Aubrey H. White III, James M. Arnold.

Statutory Authority: Code of Alabama 1975, §§ 22-23-49. History: Filed: April 30, 2021; Effective: June 14, 2021.

335-7-13-.04 Parameters Requiring Certification. Certification of the laboratory is required before the Department will accept analytical data for any parameter required by this division or a Water Supply Permit issued pursuant to this division, unless specifically exempted.

Author: Aubrey H. White III, James M. Arnold.

Statutory Authority: Code of Alabama 1975, §§ 22-23-49. History: Filed: April 30, 2021; Effective: June 14, 2021.

335-7-13-.05 Certification Manual. Unless otherwise directed in writing by the Department, certified laboratories and laboratories seeking certification shall comply with the EPA Manual for the Certification of Laboratories Analyzing Drinking Water. If there is a conflict between the Certification Manual and the EPA method, the EPA method shall govern.

Author: Aubrey H. White III, James M. Arnold.

- **335-7-13-.06** <u>Certification Process</u>. A laboratory must hold a valid certification issued by the Department before analyzing parameters that require certification and submitting the results to the Department.
 - (1) The certification of a laboratory is effective for one year.
- (2) In order for a laboratory located in Alabama to be certified, the laboratory must complete the following:
- (a) Submit a completed ADEM-approved application form. This form must include the parameters for which the laboratory is seeking certification.
 - (b) Submit the appropriate application fee.

- (c) Submit a satisfactory set of PE samples for the parameters, using the EPA-approved drinking water analytical method for which the laboratory is applying to be certified.
- (d) Successfully pass an on-site audit, conducted by an on-site auditor, within the previous three years.
- 1. For a laboratory seeking certification for the first time, the audit will not be scheduled until after submittal of the application and fee.
- 2. As a result of the on-site audit, the Department may require a corrective action plan that includes the steps to be taken to satisfactorily address any deficiencies noted in the audit report. The corrective action plan must be submitted within 60 days of receipt of the audit report.
- (3) In order for a laboratory located outside of Alabama to be granted certification reciprocity, the laboratory must complete the following:
- (a) Submit a completed ADEM-approved application form. This form must include the parameters for which the laboratory is seeking certification.
 - (b) Submit the appropriate certification fee.
- (c) A copy of the certification package (certificate and scope of analysis) for the appropriate parameters, from the CA which issued the laboratory's original certification. This certification shall come directly from the CA and may not be submitted by the applicant.
- (4) A certified laboratory must notify the CA in writing within 30 days of major changes in personnel, equipment, or laboratory location.
- (a) A major change in personnel is the loss or replacement of the laboratory supervisor or a situation in which a trained and experienced analyst is no longer available to analyze a particular parameter for which certification has been granted.
- (b) Upon notification by the Department that the change has resulted in a deficiency, the laboratory shall correct the deficiency by the deadline established by the Department.
- (5) If a complete renewal application with satisfactory PE results, audit report, and fee is not received by the certification expiration date:
- (a) The laboratory may apply to renew its certificate up to 30 days after expiration.
- (b) After 30 days, the laboratory may submit a complete application for initial certification if it wishes to resume analyzing drinking water samples.

Author: Aubrey H. White III, James M. Arnold.

Statutory Authority: Code of Alabama 1975, §§ 22-23-49. History: Filed: April 30, 2021; Effective: June 14, 2021.

335-7-13-.07 Types of Certification.

(1) <u>Certified Laboratory</u>. A Certified Laboratory may submit to the Department analytical results for compliance purposes for those analytes for which it is certified.

(2) Provisionally Certified Laboratory.

- (a) A Provisionally Certified Laboratory may analyze drinking water samples for compliance purposes for those analytes for which it is certified.
- (b) The public water system shall be given written notification of the certification status.
- (c) The certification status shall be noted on all applicable analyte result reports.
- (d) The certification will not be issued if the Department determines the laboratory cannot perform an analysis within the acceptance limits specified by the EPA Method, by EPA regulations, or by the EPA Manual for the Certification of Laboratories Analyzing Drinking Water.

(3) Interim Certification.

- (a) A laboratory may be granted Interim Certification if the laboratory has the appropriate instrumentation, is using the approved methods, has adequately trained personnel to perform the analyses, and has satisfactorily analyzed PE samples for the analytes in question.
- (b) The public water system shall be given written notification of the certification status.
- (c) The certification status shall be noted on all analyte results reports for which it is relevant.
- (4) <u>Not Certified</u>. A laboratory that is not certified shall not submit analytical results to the Department for compliance purposes for the relevant parameters.

Author: Aubrey H. White III, James M. Arnold.

335-7-13-.08 Certification Downgrade Process.

- (1) A laboratory may be downgraded to "provisionally certified" status for a parameter or group of parameters for any of the following reasons:
- (a) Failure to satisfactorily analyze a PE sample at least annually, or as directed by the Department;
- (b) Failure of a certified laboratory to notify the Department within 30 days of major changes (e.g., in personnel, equipment, or laboratory location);
- (c) Failure to satisfy the Department that the laboratory is maintaining the required standard of quality, based upon an on-site audit; or
- (d) Failure to report compliance data to the public water system or the Department in a timely manner.
- (2) If a laboratory is subject to downgrading in accordance with paragraph (1) of this rule, it shall respond to an intent to downgrade notification from the Department within 30 days. The written response shall specify the corrective actions being taken, the time frame those actions will take to complete, and any proposed actions that need the concurrence of the Department.
- (3) A laboratory that fails to satisfactorily analyze a PE sample may avoid a downgrade in certification if it identifies and corrects the problem to the Department's satisfaction within 30 days of being notified of the failure.
- (a) The laboratory shall submit a second PE sample within the Department-specified timeframe from the first unsatisfactory PE sample.
- (b) If the second PE sample is unsatisfactory, the laboratory may be downgraded to "provisionally certified".
- (4) After the Department notifies a laboratory that it has been downgraded to "provisionally certified" status for procedural, administrative, equipment, or personnel deficiency, the laboratory must correct any noted issues within 90 days.
- (5) If the laboratory was downgraded to "provisionally certified" status because of a failure to satisfactorily analyze a PE sample, the laboratory shall correct its deficiencies and satisfactorily analyze another PE sample within 30 days of receipt of the certification downgrade.

Author: Aubrey H. White III, James M. Arnold.

335-7-13-.09 Certification Revocation Process.

- (1) A laboratory may be downgraded from certified, provisionally certified, or interim certified status to "not certified" for a particular parameter analysis for any of the following reasons:
 - (a) Reporting PE data from another laboratory as its own;
 - (b) Falsification of data or other deceptive practices;
- (c) Failure to use the analytical methodology specified in the regulations;
- (d) For provisionally certified laboratories, failure to successfully analyze a PE sample for a particular contaminant within the acceptance limits specified;
- (e) For provisionally certified laboratories, failure to satisfy the Department that the laboratory has corrected deficiencies identified during onsite evaluations:
- (f) For provisionally certified laboratories, persistent failure to report compliance data to the public water system or the Department in a timely manner;
 - (g) Refusal to participate in an on-site audit; or,
 - (h) Failure to submit complete application package.
- (2) A laboratory may respond to a determination to revoke its certificate up to 30 days after notification by the Department. If the Department does not receive a response by that date or, if the response does not fully resolve the deficiencies noted by the Department, the certificate is immediately revoked.
- (a) The response shall include an explanation of the reasons for the challenge and shall be signed by the laboratory's responsible authority (such as the director, owner, or president).
- (b) Denial of the response by the Department results in the immediate revocation of the certificate.
- (c) If the Department determines the response to be valid, the Department may suspend the revocation of certification or upgrade the certification status to "provisionally certified" or "certified".
- (d) A laboratory with a revoked certificate shall not submit analyses to the Department for compliance purposes for any analyte covered by the revocation.

Author: Aubrey H. White III, James M. Arnold.

Statutory Authority: Code of Alabama 1975, §§ 22-23-49. History: Filed: April 30, 2021; Effective: June 14, 2021.

335-7-13-.10 Certification Upgrade/Reinstatement Process.

- (1) A laboratory shall submit a written request to the Department seeking an upgrade or reinstatement of certification.
- (2) The laboratory shall demonstrate to the Department's satisfaction that any noted deficiencies which resulted in provisionally certified status or revocation have been corrected.

Author: Aubrey H. White III, James M. Arnold.

Statutory Authority: Code of Alabama 1975, §§ 22-23-49. History: Filed: April 30, 2021; Effective: June 14, 2021.

335-7-13-.11 Recordkeeping.

- (1) A laboratory shall maintain easily accessible records for five years from the creation of a record or until the next on-site audit is complete, whichever is longer.
- (2) The laboratory shall make copies of analyses, raw data, calculations, and quality control data available to the relevant client water system upon request.

Author: Aubrey H. White III, James M. Arnold.

Statutory Authority: Code of Alabama 1975, §§ 22-23-49. History: Filed: April 30, 2021; Effective: June 14, 2021.

335-7-13-.12 Special Requirements.

- (1) A laboratory shall notify the Department and the water system of any exceedance of a lead/copper action level or total coliform/E Coli positive result within 24 hours of completion of the analysis.
- (a) The notification shall be made to the Drinking Water Branch staff by a method approved by the Department.
- (b) If the analysis result is determined outside of normal business hours, the laboratory shall use a method approved by the Department to notify the Drinking Water Branch staff as soon as possible the next business day.

Author: Aubrey H. White III, James M. Arnold.